

Message Text

CONFIDENTIAL

PAGE 01 STATE 010774
ORIGIN EA-12

INFO OCT-01 ISO-00 ONY-00 /013 R

DRAFTED BY EA/RA:STAFF:AP
APPROVED BY EA/RA:RJMARTENS
DESIRED DISTRIBUTION
EA ONLY

-----014915 140915Z /23

R 140143Z JAN 78
FM SECSTATE WASHDC
TO ALL EAST ASIAN AND PACIFIC DIPLOMATIC POSTS

C O N F I D E N T I A L STATE 010774

STADIS//////////

E.O. 11652: GDS

TAGS: SHUM, ELAB, PORC, MASS, EAID, XE

SUBJECT: WEEKLY STATUS REPORT

TO: EA - MR. HOLBROOKE

FROM: EA/RA - ROBERT J. MARTENS

SUBJECT: WEEKLY STATUS REPORT

1. REVISION OF HUMAN RIGHTS PAPERS (UNCLASSIFIED)

ALL THE HUMAN RIGHTS PAPERS PREPARED FOR THE CONGRESSIONAL
PRESENTATION DOCUMENTS HAVE BEEN RETURNED TO THE BUREAUS FOR
CHANGES OF FORMAT, STYLE, ETC. MR. CHRISTOPHER HAD NO
SPECIFIC COMMENTS ON ANY EA PAPER, IN CONTRAST TO OTHER
BUREAUS' PAPERS, SO THAT OUR REVISIONS WILL ONLY ENCOMPASS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 010774

THE GENERAL CHANGES AS I UNDERSTAND THEM FROM CONVERSATIONS
WITH THE DEPUTY SECRETARY'S OFFICE AND HA. SINCE ASSIS-
TANT SECRETARIES ARE SUPPOSED TO REVIEW ALL THE PAPERS
PERSONALLY, WE WILL HAVE THE NEW VERSIONS TO MR. GLEYSTEN
BY COB TODAY FOR YOUR REVIEW UPON YOUR RETURN. I AM
REVIEWING EACH PAPER PERSONALLY TO ENSURE THAT BOTH SUB-
STANCE AND FORMAT ACCORD WITH THE LATEST INSTRUCTIONS. THE

PAPERS ARE DUE IN D AND HA BY TUESDAY JANUARY 17.

2. MEETING OF THE IGRFA TO REVIEW IFI LOANS TO INDONESIA
AND THE PHILIPPINES (CONFIDENTIAL)

A MEETING OF THE INTERGOVERNMENTAL GROUP ON HUMAN RIGHTS AND FOREIGN ASSISTANCE, THE CHRISTOPHER COMMITTEE, IS SCHEDULED FOR FRIDAY, JANUARY 20. IFI LOANS TO INDONESIA (FOR ADDITIONAL POWER GENERATING CAPACITY AND TRANSMISSION LINES IN CENTRAL JAVA) AND TO THE PRIVATE DEVELOPMENT BANK OF THE PHILIPPINES (FOR RELENDING TO PRIVATE BUSINESSES) WERE REVIEWED AS WERE THREE IFI LOANS TO THAILAND. THE WORKING GROUP COULD NOT REACH A CONSENSUS THAT EITHER THE INDONESIA OR PHILIPPINE LOANS MEET BASIC HUMAN NEEDS (BHN) CRITERIA AS LAID DOWN IN THE POLICY REVIEW COMMITTEE GUIDELINES (SENT TO INTERESTED POSTS IN 77 STATE 286263 OF 12/1/77). THEREFORE, BOTH LOANS WERE REFERRED TO THE IGRFA FOR DECISION AT THE RECOMMENDATION OF HA/HR DEPUTY ASSISTANT SECRETARY MARK SCHNEIDER. SCHNEIDER NOTED THAT WE HAD NOT ABSTAINED ON ANY LOANS TO INDONESIA TO DATE BECAUSE OF THE IMPENDING RELEASE OF POLITICAL DETAINEES. NOW THAT THE 10,000 HAVE BEEN RELEASED, HE SAID, A NEW STRATEGY FOR DEALING WITH IFI LOANS MUST BE APPROVED BY THE CHRISTOPHER COMMITTEE. HA BELIEVES WE MAY BE LEGALLY REQUIRED TO ABSTAIN BECAUSE THE LOANS IN ITS VIEW DO NOT MEET BHN CRITERIA. THE THREE
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 010774

LOANS TO THAILAND (RURAL HIGHWAYS, RURAL ELECTRIFICATION, AND LOANS FOR SMALL AND MEDIUM-SCALE INDUSTRY) WERE APPROVED WITH THE RECOMMENDATION THAT THE AMBASSADOR, AT HIS DISCRETION PRIVATELY MAKE KNOWN TO THE RTG OUR CONTINUING CONCERN THAT PROGRESS BE MADE TOWARD MORE REPRESENTATIVE GOVERNMENT AND IMPROVED HUMAN RIGHTS CONDITIONS.

OUR DEFENSE OF THESE LOANS WAS MADE FROM THE STANDPOINT THAT (A) IN OUR OPINION IT IS NOT LEGALLY MANDATORY TO TAKE ACTION IN IFIS ON LOANS TO EA COUNTRIES BECAUSE NONE OF THEM HAS BEEN JUDGED A "GROSS AND CONSISTENT VIOLATOR OF HUMAN RIGHTS", AND (B) THAT QUIET DIPLOMACY IS A MUCH MORE PRODUCTIVE APPROACH TOWARD IMPROVED HUMAN RIGHTS PERFORMANCE THAN PUBLICLY EXPRESSED DISAPPROVAL. WE ALSO TRIED TO DEFEND ALL FIVE LOANS ON BASIC HUMAN NEEDS GROUNDS, ALTHOUGH THIS WAS VERY DIFFICULT IN THE CASE OF THE PDBP BECAUSE NEITHER THE IBRD REPRESENTATIVE NOR OURSELVES HAD DATA THAT WOULD SHOW THE RELENDING WOULD BE IN AREAS MEETING THE PRC CRITERIA. (MAJOR CAPITAL DEVELOPMENT PROJECTS IN JAVA ARE SLIGHTLY EASIER TO DEFEND IF WE HAVE DATA DEMONSTRATING THAT THE ULTIMATE BENEFICIARIES

ARE RURAL OR URBAN POOR BECAUSE OF THE ACKNOWLEDGED
EXTREME POVERTY IN MOST PARTS OF THE ISLAND.)

IT SHOULD BE NOTED, HOWEVER, THAT MR. CHRISTOPHER AND HA
TAKE THE POSITION THAT WE MUST ABSTAIN ON ALL NON-BHN
"PROBLEM" COUNTRIES IN ORDER TO AVOID CRITICISM AND MORE
RESTRICTIVE FOREIGN ASSISTANCE LEGISLATION FROM THE
CONGRESS. THEREFORE, THOROUGHLY WORKED OUT ANALYSIS OF
THE IMPACT OF THESE PROJECTS ON THE POOR BECOME VERY
IMPORTANT IF WE ARE TO AVOID ABSTENTION OR A NEGATIVE VOTE
IN THE IFI BOARDS. UNFORTUNATELY, WE TOO OFTEN LEARN THAT
A LOAN IS COMING UP FOR CONSIDERATION ONLY SHORTLY BEFORE
WORKING AND INTERAGENCY GROUP MEETINGS AND THE IFIS
THEMSELVES SELDOM PROVIDE THE DATA WE NEED IN LOAN
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 010774

DESCRIPTIONS.

3. AMERICAN BAR ASSOCIATION SPEECH BY MR. CHRISTOPHER TO
MENTION HUMAN RIGHTS DEVELOPMENTS (LOU)

STEVE OXMAN OF THE DEPUTY SECRETARY'S OFFICE, ASKED DEPUTY
ASSISTANT SECRETARY GLEYSTEN LAST WEEK FOR NOTES ON
"PROBLEMS AND ACCOMPLISHMENTS" IN HUMAN RIGHTS IN EAST
ASIA SINCE FEBRUARY 1977. STEVE IS WRITING A SPEECH FOR
MR. CHRISTOPHER FOR DELIVERY FEBRUARY 13 TO THE AMERICAN
BAR ASSOCIATION MEETING IN NEW ORLEANS. APPARENTLY THE
SPEECH WILL CONTAIN A REVIEW OF THE CARTER ADMINISTRATION'S
HR POLICY "ONE YEAR LATER". IN THE COVERING MEMO FROM
BILL GLEYSTEN TO OXMAN, WE NOTED THAT IT IS DIFFICULT TO
DIRECTLY ATTRIBUTE THE PROGRESS IN HUMAN RIGHTS IN EA
OVER THE PAST YEAR SOLELY TO OUR OWN EFFORTS AND THAT IT
COULD BE COUNTERPRODUCTIVE TO TRY TO DO SO IN SPECIFIC
CASES.

4. ARMS TRANSFER CEILING MANAGEMENT (CONFIDENTIAL)

THE ARMS EXPORT CONTROL BOARD AND THE POLICY REVIEW
COMMITTEE ARE CONSIDERING PROBLEMS OF MANAGING THE RE-
DUCTION OF FY 78 FMS AND MAP TRANSFERS FROM THE FY 77
LEVEL. THE BASIC DECISION TO WORK ON THE BASIS OF
PRIORITIES, AS OPPOSED TO FIRST-COME-FIRST-SERVED, HAS
BEEN MADE, BUT SOME THORNY PROBLEMS REMAIN. AMONG THESE
ARE TREATMENT OF AWACS FOR IRAN, ASSIGNMENT OF PRIORITIES
TO PENDING AND POTENTIAL CASES AND PERHAPS THE ROK
EQUIPMENT CONVERSION.

5. FY 79 SECURITY ASSISTANCE PROGRAM (UNCLASSIFIED)

CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 010774

THE CONGRESSIONAL SEGMENT OF THE FY 79 SECURITY ASSISTANCE PROGRAM WILL BEGIN ON JANUARY 26 WHEN BOB OAKLEY BRIEFS KEY MEMBERS OF CONGRESSIONAL STAFFS ON THE PROGRAMS FOR EA COUNTRIES. THIS WILL BE ONLY THREE DAYS AFTER PUBLICA-

TION OF THE PRESIDENT'S BUDGET AND ONE WEEK BEFORE PUBLICATION OF THE CPD, SO WILL IN EFFECT BE THE STAFFS' FIRST LOOK AT OUR REQUESTS.

6. ASIAN GROUPS AND THE GA'S THIRD COMMITTEE

IN ITS ROUNDUP OF THE WORK OF THE PAST GA'S THIRD COMMITTEE (ON SOCIAL, HUMANITARIAN AND CULTURAL QUESTIONS) USUN REPORTED THAT THE ASIAN GROUP (WHICH IN UN TERMS RUNS FROM THE EASTERN MEDITERRANEAN THROUGH THE PACIFIC) DID NOT BECAUSE OF ITS POLITICAL DIVERSITY MAKE ANY ATTEMPT TO WORK TOGETHER. ASEAN, ON THE OTHER HAND, COORDINATED ITS ACTIVITIES AND THE MEMBERS GENERALLY VOTED TOGETHER. ON THE HUMAN RIGHTS RESOLUTION ON CHILE, THE ASEAN GROUP ABSTAINED AND REPORTEDLY AGREED TO TAKE THE SAME POSITION IF THE PROPOSAL FOR A HUMAN RIGHTS HIGH COMMISSIONER HAD COME TO A VOTE.

CHINA REMAINED ALOOF EXCEPT TO ATTACK THE SUPER POWERS FROM TIME TO TIME, AS USUAL SINGLING OUT MOSCOW FOR THE STRONGEST CRITICISM. THE MISSION COMMENTED THAT THE CHINESE AS A RULE DO NOT CO-SPONSOR RESOLUTIONS AND DO NOT INVOLVE THEMSELVES IN NEGOTIATION OR DRAFTING SESSIONS.

IN SUMMING UP THIS YEAR'S EXPERIENCE IN THE COMMITTEE, THE MISSION NOTED IN PART THE CONSIDERABLE BENEFICIAL INFLUENCE AND ACTIVITY OF AUSTRALIA ON HUMAN RIGHTS ISSUES. IT ALSO EXPRESSED CONCERN THAT THE PRESENT GA FIXATION IN THE HUMAN RIGHTS FIELD ON CHILE, SOUTH AFRICA AND ISRAEL MIGHT IN FUTURE BE EXPANDED TO INCLUDE SOUTH KOREA (AMONG OTHERS).

CONFIDENTIAL

CONFIDENTIAL

PAGE 06 STATE 010774

7. LABOR OFFICER CONSULTATIONS (UNCLASSIFIED)

JIM SHEA, WHO IS GOING OUT TO CANBERRA AS LABOR ATTACHE IS IN WASHINGTON FOR TWO WEEKS OF CONSULTATIONS. HE IS HAVING A BUSY SCHEDULE OF MEETINGS AND BRIEFINGS AT STATE, AT THE INTERNATIONAL LABOR AFFAIRS BUREAU OF THE DEPARTMENT OF LABOR, AT AFL-CIO HEADQUARTERS AND ELSEWHERE. HE

EXPECTS TO ARRIVE AT POST TOWARD THE END OF FEBRUARY. JIM WILL BE REPLACING ART PURCELL WHO RETIRED AS OF DECEMBER 30, 1977.

ALSO ON CONSULTATION IS CHRIS LAFLEUR, DEPUTY LABOR ATTACHE IN TOKYO. DON HARRIS HAS ARRANGED A HEAVY SCHEDULE FOR HIM AT STATE, IN THE DEPARTMENT OF LABOR AND WITH VARIOUS KEY LABOR LEADERS.

8. EA/NEA LABOR OFFICERS' CONFERENCE NEW DELHI (UNCLASSIFIED)

PREPARATIONS ARE WELL UNDERWAY FOR THE EA/NEA LABOR OFFICERS CONFERENCE TO BE HELD IN NEW DELHI MARCH 13-17. HOPES HAVE BEEN EXPRESSED THAT IT WILL BE POSSIBLE FOR YOU AND AMBASSADOR WOODCOCK TO TALK TO THE LABOR OFFICERS AND HOLD DISCUSSIONS WITH THEM.

DALE GOOD, S/IL, WILL BE CHAIRING A JOINT STATE/LABOR MEETING NEXT WEEK TO DISCUSS THE AGENDA AND OTHER MATTERS CONCERNING THE CONFERENCE. SUGGESTIONS FOR THE AGENDA HAVE BEEN RECEIVED FROM VARIOUS EA LABOR OFFICERS.

9. REPLY TO SENATOR JAVITS (LOU)

WE HAVE DRAFTED FOR THE SECRETARY A REPLY TO LETTERS TO HIM
CONFIDENTIAL

CONFIDENTIAL

PAGE 07 STATE 010774

AND THE PRESIDENT FROM SENATOR JAVITS. THE LETTERS ENCLOSED COPIES OF JAVITS' REPORT ON HIS THANKSGIVING BREAK TRIP TO KOREA, JAPAN AND TAIWAN, AND ASKED FOR COMMENT ON HIS REPORT. VANCE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 14 jan 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE010774
Document Source: CORE
Document Unique ID: 00
Drafter: STAFF:AP
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780021-1256
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780162/aaaacapf.tel
Line Count: 260
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: eda363e3-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: ONLY, STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: ONLY, STADIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 12 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3773848
Secure: OPEN
Status: NATIVE
Subject: WEEKLY STATUS REPORT TO: EA - MR. HOLBROOKE FROM: EA/RA - ROBERT J. MARTENS
TAGS: SHUM, ELAB, PORO, MASS, EAID, XE
To: EA POSTS
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/eda363e3-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014